#### **WELCOME**

# Public Workshop: Voluntary Accelerated Vehicle Retirement and Voluntary Repair of Vehicles

August 31, 2006
Cal/EPA Headquarters Building
Coastal Hearing Room
9:30 a.m. to 1:00 p.m.

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#### Before We Get Started

- ♦ Webcast communication information
  - Please send questions and comments to:
     Email address: coastalrm@calepa.ca.gov

#### Overview

- Proposed changes to voluntary accelerated vehicle retirement (VAVR) regulation
- Proposed Carl Moyer Program Guideline criteria for calculating reductions from retiring high emitting vehicles
- ◆ Proposed Carl Moyer Program Guideline criteria for voluntary repair of vehicles (VRV)
- ♦ Open discussion
- ♦ Next steps

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# Proposed Revisions to VAVR Regulation

#### Approaches Used to Modify VAVR

- Be consistent with authorizing legislation
- ♦ Expand program to include new technologies
- ♦ Avoid being overly prescriptive
- ◆ Increase flexibility to administer and operate VAVR
- Improve clarity and readability of regulation

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#### Summary of VAVR Changes

- ◆ Authorizes optional use of technologies like RSD to identify high emitting vehicles (Section 2610)
- ◆ Authorizes extra emission reduction credits for retiring high emitting vehicles (Section 2608)
- Returns residency requirement to 24 months from 120 days, per VAVR legislation (Section 2603)
- ◆ Deleted Section 2610, Pilot Program completed
- ◆ Deleted Section 2611, M1 not funding
- ◆ Replaced Appendix D tables with calculation method

#### VAVR Regulation Changes by Section

- ♦ Section 2601 Definitions
  - 7 new definitions and 6 definitions deleted
- Section 2602 District Responsibility
  - Concentrated district responsibilities in one location
- ◆ Section 2603 Vehicle Eligibility
  - Residency revised to 24 month from 120 days
  - Tampered vehicles not eligible for VAVR per legislation
- ♦ Section 2604 VAVR Enterprise Operator Requirements
  - Concentrated responsibilities of enterprise operators in one location

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#### VAVR Regulation Changes by Section

continued

- ♦ Section 2605 Offering Vehicles to the Public
  - Changes in acronyms and references
  - No changes to vehicle collector provisions
- ♦ Section 2606 Parts Recycling and Resale
  - Grammatical, wording, and reference changes
- ♦ Section 2607 Advertising
  - Acronym and wording changes
- ♦ Section 2608 Emission Reduction Credits
  - Reorganized requirements
  - Extra emission reduction credits authorized

#### VAVR Regulation Changes by Section

continued

- ♦ Section 2609 Records and Auditing
  - Unrelated subsections were removed
- ♦ Section 2610 Pilot Program
  - Deleted section, program completed
- ♦ Section 2610 Identification of High Emitting Vehicles
  - Authorizes optional use of technologies like RSD to identify potential high emitting vehicles
  - Requires ARB-approved detailed plan prior to program start
  - Lists elements to be included in the high emitter plan
- ♦ Section 2611 Procurement of Credits for SIP Measure M1
  - Deleted section, Measure M1 unfunded

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# VAVR Regulation Appendices Changes

- ◆ Functional/Equipment Eligibility Form
  - Revised Appendix A consistent with proposed regulaition
- ♦ Emission/Drive Train-Related Parts List
  - Re-labeling as Appendix B
  - Instructions moved from regulation text to parts list form
- Quality Control Checklist
  - Re-labeling as Appendix C
- ◆ Calculation of Emission Reductions
  - Re-labeled as Appendix D
  - Replaced emission reduction table with equations used to calculate default emission reductions

#### Responses to Comments - VAVR

- ◆ Do not specify the number of RSD measurements required to identify a high emitting vehicle
- ◆ Do not specify the time limit between an RSD measurement and the solicitation letter
- ◆ The operation of a high emitting vehicle VAVR program should not be limited to air districts
- ◆ Technology should be limited to only RSD
- ◆ RSD may not be properly implemented
- ♦ RSD cut points may be biased

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Proposed Carl Moyer Guidelines for Calculating Reductions for VAVR of High Emitting Vehicles

#### Introduction

- ♦ General approach
- Changes from concepts presented at June workshop
- Responses to issues raised at workshop or from comments

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### Vehicle Eligibility

- ◆ Included provisions outlined at June workshop
  - RSD/high emitter profile/other technologies used as screening tool to identify possible high emitting vehicles
  - Smog Check test required to verify that the vehicle is a high emitting vehicle
- ◆ Added option of two speed idle test for vehicles that cannot be dynamometer tested
- ◆ All other eligibility requirements in VAVR regulation and Carl Moyer Guidelines apply

#### Calculating Emission Reductions

- Emission reduction formula
  - = [Emissions<sub>ret</sub> Emissions<sub>rep</sub>] \* [Life] *Where:*

Emissions<sub>ret</sub> = Emission rate of retired vehicle \*

VMT of retired vehicle

 $Emissions_{rep} = Emission rate of replacement$ 

vehicle \* VMT of replacement vehicle

Life = Credit life

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#### **Emissions of Retired Vehicle**

- ◆ Emission rate of retired high emitting vehicle
  - From retirement date until next scheduled biennial Smog Check, equal to Smog Check measurement (converted from ppm to gram per mile)
  - After date of next Smog Check, emission rate equal to Smog Check ASM cutpoint
    - Change from June workshop
  - Assume 1 year until next Smog Check
- VMT of retired vehicle equal to average VMT of model year

#### **Emissions of Replacement Vehicle**

- Emission rate of replacement vehicle
  - Default: equal to "fleet average" emission rate as in current regulation
  - If a LEV-certified vehicle is required, equal average emission rate of model year of LEV purchased
    - Change from June workshop
- Replacement vehicle VMT equal to retired vehicle VMT
- Credit life equals 3 years

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### **Evaporative Emissions**

- ◆ Evaporative reductions based on methodology for conventional VAVR programs
  - Exhaust high emitters are not always evap high emitters
- Optional evaporative testing may be conducted to identify high emitters
  - Low pressure fuel evaporative testing equipment in BAR certification process
  - Follow BAR test procedure
  - Vehicles failing test eligible for extra emission reductions
- Extra emission reductions for high emitters based on pilot studies

#### Particulate Matter (PM) Emissions

- PM reductions based on methodology for conventional VAVR programs
  - NOx and ROG exhaust high emitters are not always PM high emitters
- Smog Check doesn't test for PM and no roadside testing method demonstrated
- If viable method to identify and measure PM high emitting vehicles, ARB staff would support extra reductions
  - VAVR project plan must detail how PM to be quantified
  - Cannot rely on extra PM emission reductions to show program cost-effectiveness

### Flexibility for VAVR Programs

- ◆ At June workshop, many stakeholders commented on need for flexibility in designing programs
- Proposed guidelines provides this flexibility
  - VAVR project plan must describe unique elements of program
    - Must result in real, surplus, quantifiable, and enforceable reductions
  - VAVR project plan must describe proposed modifications to calculation methodology
  - VAVR project plan subject to ARB approval

#### VAVR Cost-Effectiveness

- ♦ VAVR programs funded through Carl Moyer Program must meet cost-effectiveness limit of \$14,300 per weighted ton of ROG, NOx, and PM
- ◆ Funds used to identify high-emitting vehicles (e.g. RSD cost) included in cost-effectiveness calculation
- ◆ Administrative costs of running VAVR program not included in cost-effectiveness calculation
  - Outreach, solicitation, data analysis
  - Subject to limits associated with funding source

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Proposed Carl Moyer Guidelines for Voluntary Repair of Vehicles (VRV) Programs

#### **VRV** Introduction

#### ♦ Key provisions

- Emission reductions must be surplus, can't fund repairs that would have happened anyway
- Systematic diagnosis and repair to ensure durable reductions
- Consumer protection
- ♦ Overview of requirements
  - Changes from concepts presented at June workshop
  - Responses to issues raised at workshop or in comments

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#### Vehicle Eligibility

- ♦ Vehicle eligibility requirements need to ensure surplus reductions
  - Included all provisions outlined at June workshop
  - Additional provisions
    - Vehicles under warranty not eligible
    - Vehicles registered to businesses, fleets, or non-profit organizations not eligible
  - Other ideas?
- Districts may impose additional eligibility requirements

#### Repair Requirements

- Included repair requirements outlined at June workshop
- Additional requirements
  - Provisions to ensure systematic diagnosis and repair following standard industry practices
  - Consumer protection provisions
    - All auto repair laws and regulations must be followed
    - District staff or third party to handle complaints
  - Provide districts option of including evaporative and PM repairs

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## Calculating Emission Reductions

- Emission reductions
  - Included all provisions outlined at June workshop
  - Evaporative benefits based on ARB pilot study
  - Quantifying PM benefits subject to demonstration of viable measurement method
- Cost-effectiveness calculations
  - Include costs to identify high emitting vehicles
  - Include costs from diagnoses that don't lead to successful repairs

#### Flexibility for VRV Programs

- Proposed guidelines provides flexibility for districts in designing VRV programs
  - VRV project plan must describe unique elements of program
    - Must result in real, surplus, quantifiable, and enforceable reductions
  - VRV project plan must describe any proposed modifications to calculation methodology
  - VRV project plan subject to ARB approval

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# Discussion and Public Comment

Email address: coastalrm@calepa.ca.gov

#### **Next Steps**

- ◆ ARB continues to solicit your input
- ♦ Written comments by September 22, 2006
- ♦ Regulatory staff report and proposed Carl Moyer Guidelines to be released October 20, 2006
- ◆ Adoption hearing scheduled for December 7, 2006
- ♦ For more information, visit ARB's VAVR website
  - http://www.arb.ca.gov/msprog/avrp/avrp.htm

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#### Contacts

- ♦ Please contact the following staff to share your input:
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